



**AUDIT REPORT
ON
THE ACCOUNTS OF
LOCAL GOVERNMENTS
DISTRICT CHARSAIDA**

AUDIT YEAR 2018-19

AUDITOR GENERAL OF PAKISTAN

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ABBREVIATIONS AND ACRONYMS

AIR	Audit and Inspection Report
AA	Administrative Approval
AD	Assistant Director
AG	Accountant General
AP	Advance Para
APRs	Actual Payee's Receipt
BHUs	Basic Health Units
CPWA Code	Central Public Works Account Code
DAC	Departmental Accounts Committee
DEO	District Education Officer
DHO	District Health Officer
DMO	District Monitoring Officer
DO	District Officer
DTL	Drug Testing Laboratory
GFR	General Financial Rules
KP	Khyber Pakhtunkhwa
KPPRA	Khyber Pakhtunkhwa Public Procurement Regulatory Authority
LGA	Local Government Act
LGE&RDD	Local Government Elections & Rural Development Department
MCC	Medical Coordination Cell
MFDAC	Memorandum for Departmental Accounts Committee
MPA	Member Provincial Assembly
M&R	Maintenance and Repair
NC	Neighbourhood Council
PAC	Public Accounts Committee
P&D	Planning & Development Department
PAO	Principal Accounting Officer
PCC	Plain Concrete Cement
PEC	Pakistan Engineering Council
PESCO	Peshawar Electricity Supply Company
SDO	Sub Divisional Officer
TMA	Tehsil Municipal Administration
TS	Technical Sanction
VC	Village Council

Preface

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section-37 of Khyber Pakhtunkhwa Local Government Act 2013 require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of Local Governments of each District of the Khyber Pakhtunkhwa.

The report is based on audit of the accounts of various Local Governments i.e. offices of District Government, Tehsil Municipal Administrations, Assistant Director Local Government Elections and Rural Development, Village Councils and Neighborhood Councils and Development Authorities in district Charsadda for the financial year 2017-18. The Director General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit during 2018-19 on test check basis with a view to report significant findings to the relevant stakeholders. The main body of the audit report includes the systemic issues and significant audit findings. Relatively less significant issues are listed in the Annex-1 of the Audit Report. The audit observations listed in the Annex-1 shall be pursued with the Principal Accounting Officers at the DAC level. In all cases where PAOs do not initiate appropriate action, the audit observations will be brought to the notice of appropriate forum through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized in the light of written replies of the departments, except in few cases mentioned in report. However, in a few cases certain departments did not submit written replies. DAC meetings were not convened despite repeated requests.

The Audit Report is submitted to the Governor, Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act, 2013, for laying before the appropriate legislative forum.

Islamabad
Dated:

(Javaid Jehangir)
Auditor General of Pakistan

EXECUTIVE SUMMARY

The Director General Audit District Governments, Khyber Pakhtunkhwa carries out the audit of twenty six Local Governments of Khyber Pakhtunkhwa. Regional Directorate of Audit (RDA) Peshawar, on behalf of the DG Audit District Governments, Khyber Pakhtunkhwa carried out the audit of three districts namely Peshawar, Charsadda and Nowshera.

The Regional Directorate has a human resource of eleven officers and staff with a total of 2750 person days. The annual budget amounting to Rs 18.298 million was allocated to the office during financial year 2018-19. The office is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audits of programs/ projects.

Local Governments of district Peshawar consist of three tiers which perform their operations under Khyber Pakhtunkhwa Local Government Act 2013. Tier- the District Government comprises one Principal Accounting Officer (PAO) i.e. Deputy Commissioner for the District government, who is Officer in charge of the offices of nine departments devolved to local governments. Financial provisions of the Act describe the Government fund as District Local Fund and District Public Account for which Annual Budget Statement is authorized by the District Council in the form of budgetary grants. The second tier- Town/Tehsil Municipal Administrations have one PAO i.e. **Tehsil Municipal officer** for **each** administration. There are two tehsil administrations in district Charsadda. The third tier- Village and Neighborhood Councils have one principal accounting officer for development funds of these councils. There are 149 VCs/NCs in district Charsadda.

a. Scope of audit

There are nine offices in District government Charsadda, three Tehsil Municipal Administrations, one AD LGE&RDD and 149 VCs/NCs out of which the accounts of 09 offices of district government, three TMA's, one AD LGE

&RDD and 15 VCs/NCs were examined in detail. These entities were selected for detailed audit keeping in view the materiality and auditable man days.

The total expenditure of District Government Charsadda for the Financial Year 2017-18 was Rs 7686.403 million against available budget of Rs 6811.852. Out of this, RDA Peshawar audited an expenditure of Rs 1,306.689 million which, in terms of percentage, was 17% of auditable expenditure. The total expenditure of three TMA's was Rs 463.337 million against available budget of Rs 877.578. Out of this, RDA Peshawar audited an expenditure of Rs 106.568 million which, in terms of percentage, was 23% of auditable expenditure. The total expenditure of AD LGE & RDD Charsadda for the Financial Year 2017-18 was Rs 98.015 million against available budget of Rs 107.968. Out of this, RDA Peshawar audited an expenditure of Rs 24.504 million which, in terms of percentage, was 25% of auditable expenditure.

The receipts of the District Government Charsadda, for the Financial Year 2017-18 were nil as the receipts were collected in Provincial Account-I. The receipts of two TMA's were Rs. 153.409 million. Out of which Rs.76.705 million were audited which in terms of percentage was 50% of the auditable receipts. The total receipt of 15 VCs/NCs was Rs. 1.409 million which, in terms of percentage, was 23% of auditable.

The total expenditure of local governments of district Charsadda for the financial year 2017-18 was Rs. 8,247.755 million against which the audit of Rs. 1,489.962 million was conducted which in terms of the percentage was 18.065%. The total receipts of the local governments of district Charsadda were Rs. 154.818 million against which a receipt of Rs. 78.114 million was audited which in terms of percentage was 50.46%.

b. Recoveries at the instance of audit

Recovery of Rs 42.387 million was pointed out during the audit. Out of which, recovery of Rs. 2.016 was made.

c. Audit Methodology

Audit was conducted after understanding the business processes of Local Government Charsadda with respect to their functions, control structure and key controls. This helped auditors in understanding the systems, procedures, environment of the audited entity before starting the audit. Audit used desk audit techniques for analysis of compiled data and review of actual vouchers called for scrutiny and substantive testing.

d. Audit Impact

Audit pointed out various irregularities of serious nature. Cases related to weak internal controls were also pointed out to which management has been sensitized. In certain cases management has taken action which may further be verified. However, no tangible impact was visible as the management failed to reply and the irregularities could not come to the light in the proper forum i.e. **DAC and proper legislative forum.**

e. Comments on Internal Control and Internal Audit department

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets; accuracy, timeliness and reliability of financial and accounting information for decision making.

Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of local Governments Abbottabad.

f. Key audit findings of the report

- i. Irregularities & Non-Compliance were noted in 33 cases amounting to Rs.1,366.975 million.¹
- ii. Weak Internal Control was noted in 02 cases amounting to Rs 14.841 million.²

¹ Para 1.2.1.1 to 2.1.2.15, 1.3.1.1to 1.3.1.10, 1.4.1.1 to 1.4.1.8

Minor irregularities/ weaknesses pointed during the audit are being pursued separately with the authorities concerned, as detailed in Annex-1.

g. Recommendations

- i. Disciplinary actions need to be taken to stop the practice of violation of the rules and regulations in spending the public money.
- ii. Strenuous efforts need to be made by the departments to recover long outstanding dues on account of water charges.
- iii. Departments need to strengthen internal controls i.e. financial, managerial, operational, administrative and accounting controls etc. to ensure that lapses of the kind reported in this audit report are preempted and fair value for money is obtained from public spending.

² Para 1.2.2.1 to 1.2.2.2

SUMMARY TABLES & CHARTS

I: Audit Work Statistics

(Rs in million)

S. No.	Description	No.	Budget		
			Expenditure	Receipts	Total
1.	Total Entities (PAO) in Audit Jurisdiction	06	8,247.755	154.818	8,402.573
2.	Total formations in audit jurisdiction	178	8,247.755	154.818	8,402.573
3.	Total Entities (PAO) Audited	06	1,489.962	78.114	1,568.076
4.	Total formations Audited	30	1,489.962	78.114	1,568.076
5.	Audit & Inspection Reports	30	1,489.962	78.114	1,568.076

II: Audit observations Classified by Categories

(Rs in million)

S. No.	Description	Amount Placed under Audit Observation
1.	Unsound asset management	16.882
2.	Weak financial management	482.127
3.	Weak Internal controls	14.841
4.	Others	868.323
	Total:	1,381.816

III: Outcome Statistics

(Rs in million)

S. No	Description	Expenditure on Acquiring Physical Assets (Procurement)	Civil Works	Receipts	Others	Total Current year (2017-18)	Total last year (2016-17)
1.	Outlays Audited	23.472	275.138	78.114	1,191.350	1,568.074	1,352.346
2.	Amount Placed under Audit Observations /Irregularities of Audit	16.882	107.52	63.814	1193.600	1,381.816	1193.542
3.	Recoveries Pointed Out at the instance of Audit		4.813	2.556	35.018	42.387	29.130
4.	Recoveries Accepted /Established at the instance of Audit		2.016			2.016	-
5.	Recoveries Realized at the instance of Audit		2.016			2.016	-

IV: Table of Irregularities pointed out

(Rs in million)		
S. No.	Description	Amount Placed under Audit Observation
1.	Violation of Rules and regulations, principle of propriety and probity in public operation	1,324.588
2.	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	-
3.	Accounting Errors (accounting policy departure from NAM ³ , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	-
4.	Quantification of weaknesses of internal control systems.	14.841
5.	Recoveries and overpayment, representing cases of establishment overpayment or misappropriations of public monies	42.387
6.	Non-production of record	-
7.	Others, including cases of accidents, negligence etc.	-
	Total	1,381.816

V: Cost Benefit Ratio

(Rs in million)		
S.No	Description	Amount
1.	Outlays Audited (item 1 of Table 3)	1,568.076
2.	Expenditure on audit	0.83
3.	Recoveries realized at the instance of audit	2.016
	Cost-Benefit Ratio	1:2.42

¹ The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash).

CHAPTER-1

1.1 Local Governments Charsadda

1.1.1 Introduction

Under Khyber Pakhtunkhwa Local Government Act 2013 (LGA 2013), activities of District Government are managed through offices of Deputy Commissioner and District Officers. Each group of District Offices is headed by a District Officer (DO). The DO according to Rules of Business of District Government, 2015 distributes the work among the officers, branches, and/or sections of each district office. The offices which manage the activities of District Government are Deputy Commissioner (DC), District Officers Agriculture, Education, Health, Water Management, Fisheries, Population Welfare, LG & RDD, Sports, Live Stock & DD, Soil Conservation, Cooperation, Social Welfare and Municipal Services.

District Charsadda has two Tehsils i.e. Charsadda, Shabqadar and Tangi. The office of a Tehsil Municipal Administration is managed by the Tehsil Municipal Officer. He is assisted by a Tehsil officer Finance. A Tehsil Accounts Officer and a Tehsil officer technical.

According to section 22 of Local Government Act, 2013 the functions and powers of TMAs are as under:-

- (a) Monitor and supervise the performance of functionaries of Government offices located in the Tehsil and hold them accountable by making inquiries and reports to the district government or, as the case may be, Government for consideration and action;
- (b) Prepare spatial plans for the Tehsil including plans for land use and zoning and disseminate these plans for public enquiry;
- (c) Execute and manage development plans for improvement of municipal services and infrastructure;
- (d) Exercise control over land-use, land-subdivision, land development and zoning by public and private sectors for any purpose, including for agriculture, industry, commercial markets, shopping centers; residential,

recreation, parks, entertainment, passenger and freight transport and transit stations;

- (e) Enforce municipal laws, rules and bye-laws;
- (f) Prevent and remove encroachments;
- (g) Regulate affixing of sign-boards and advertisements;
- (h) Provide, manage, operate, maintain and improve municipal services;
- (i) Prepare budget, long term and annual municipal development programmes;
- (j) Maintain a comprehensive data base and information system on services in the Tehsil municipal record and archives and provide public access to it on nominal charges;
- (k) Collect taxes, fines and penalties provided under this Act;
- (l) Organize sports, cultural, recreational events, fairs and shows;
- (m) Organize cattle fairs and cattle markets;
- (n) Co-ordinate and support municipal functions amongst village and neighborhood councils;
- (o) Regulate markets and services, issue licenses, permits, grant permissions and impose penalties for violation thereof;
- (p) Manage municipal properties, assets and funds;
- (q) Develop and manage schemes, including site development in collaboration with district government;

There is an Assistant Director Local Government Election & Rural Development Department and 149 VCs/NCs. Each VCs/NCs has a Administrator and Secretary. Assistant Director Local Government Election & Rural Development Department is Drawing and Disbursing Officer (DDO) for his office and Administrator for VCs/NCs of the District Charsadda.

Functions and Powers of Assistant Director, Local Government Election and Rural Development Department

- i. Providing secretarial support to the Council
- ii. Matters relating to Local Government Commission
- iii. Matters relating to local taxes and local rate
- iv. Coordination and supervision of village and neighborhood councils
- v. Grants, establishment and budget of village and neighborhood councils

- vi. Coordination of activities relating to local council elections, population census and surveys in the district
- vii. Rural Development Works including water supply, rural access roads, embankment and drainage works
- viii. Overseeing registration of births, deaths and marriages in village and neighborhood councils
- ix. Working as interface for knowledge management and communication on local governance issues in the district
- x. Review, evaluation and assessment of local government system, processes and procedures in the district particularly at the village and neighborhood level
- xi. Collection, compilation and dissemination of primary data Training and research in the areas of local governance

Functions and Powers of the Village Council or Neighborhood Council:

- i. Functions of the village council and neighborhood council, as the case may be, shall be to:
- ii. Monitor and supervise the performance of functionaries of all government offices located in the area of the respective village council or neighborhood council, including education, health, public health engineering, agriculture, livestock, police and revenue, and hold them accountable by making inquiries and reports to the Tehsil municipal administration, district government or, as the case may be, the Government for consideration and action;
- iii. Provide effective forum for out of court amicable settlement of disputes and, for this purpose, constitute panels of members as conciliators;
- iv. Register births, deaths and marriages;
- v. Implement and monitor village level development works;
- vi. Improve water supply sources, maintain water supply distribution system and take measures to prevent contamination of water;
- vii. Maintain village level infrastructure, footpaths, tracks, streets, prevent and abate nuisances and encroachments in public ways, public streets and public places.

- viii. Maintain and improve collective property including playgrounds, graveyards, funeral places, eid-gah, parks, public open spaces and community centers;
- ix. Identify development needs of the area for use by municipal administration and district government in prioritizing development plans;
- x. Make arrangements for sanitation, cleanliness, disposal of garbage and carcasses, drainage and sewerage system;
- xi. Display land transactions in the area for public information;
- xii. Mobilize community for maintaining public ways, public streets, culverts, bridges and public buildings, de-silting of canals and other development activities;
- xiii. Develop sites for drinking and bathing of cattle;
- xiv. Organize cattle fairs and agriculture produce markets;
- xv. Organize sports teams, cultural and recreational activities;
- xvi. Organize watch and ward in the area;
- xvii. Promote plantation of trees, landscaping and beautification of public places;
- xviii. Regulate grazing areas, establish cattle ponds and provide protection against stray animals and animal trespass;
- xix. Consider and approve annual budget presented by the respective Nazim, village council or neighborhood council;
- xx. Facilitate formation of voluntary organizations for assistance in functions assigned to it;
- xxi. Facilitate the formation of co-operatives for improving economic returns and reduction of poverty;
- xxii. Elect an Accounts Committee and review its recommendations on the annual statement of accounts and audit reports; and
- xxiii. Report cases of handicapped, destitute and of extreme poverty to district government.

1.1.2 Comments on Budget and Accounts (Variance Analysis)

District Government

(Rs in million)

2017-18	Budget	Actual Expenditure/ Receipts	Excess/(Saving)	%age
Salary	6314.761	7176.077	861.316	14
Non-salary	484.739	413.382	(71.357)	(15)
Developmental (A/C-IV)	12.352	96.944	84.592	685
Developmental (A/C-I)	0	0	0.000	0
Total	6811.852	7686.403	874.551	13
Receipts				

TMAs

(Rs in million)

2017-18	Budget	Actual Expenditure/ Receipts	Excess/(Saving)	%age
Salary	196.16	191.494	(4.666)	(2)
Non-salary	225.083	46.878	(178.205)	(79)
Developmental (A/C-IV)	456.335	224.965	(231.370)	(51)
Developmental (A/C-I)			0.000	0
Total	877.578	463.337	(414.241)	(47)
Receipts	138.609	153.409	14.800	

AD LGE&RDD

(Rs in million)

2017-18	Budget	Actual Expenditure/ Receipts	Excess/(Saving)	%age
Salary	78.019	77.084	(0.935)	(1)
Non-salary	6.329	4.101	(2.228)	(35)
Developmental (A/C-IV)	23.620	16.830	(6.790)	(29)
Developmental (A/C-I)			0.000	0
Total	107.968	98.015	(9.953)	(9)
Receipts				

Grant Total Expenditure and Receipts (Distt Govt, TMAs & AD LGE&RDD)

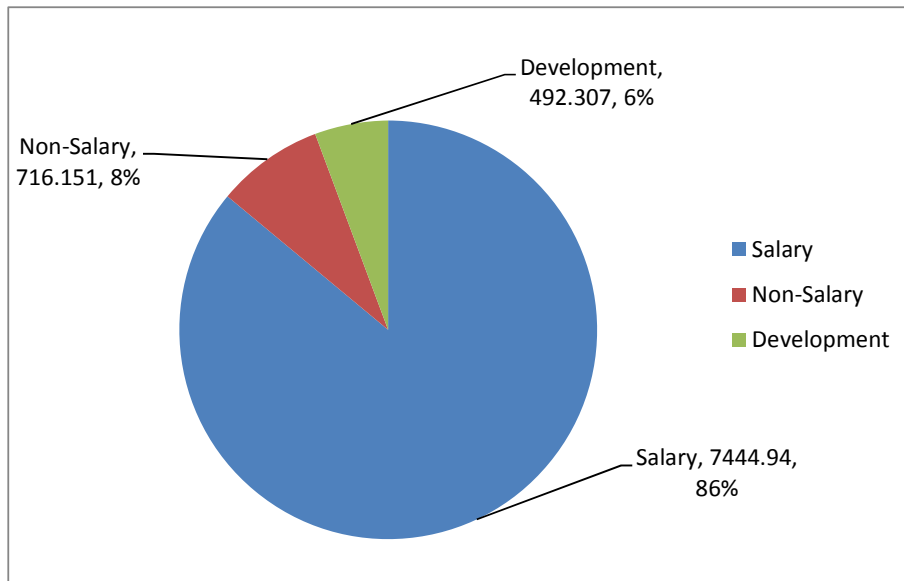
(Rs in million)

2017-18	Budget	Actual Expenditure/ Receipts	Excess/(Saving)	%age
Salary	6588.94	7444.655	855.715	13
Non-salary	716.151	464.361	(251.790)	(35)
Developmental (A/C-IV)	492.307	338.739	(153.568)	(31)
Developmental (A/C-I)			0.000	0
Total	7797.398	8247.755	450.357	6
Receipts	138.609	153.409	14.800	

The savings of Rs 450.357 million indicate inefficiency in the capacity of District Government Departments to utilize the amount allocated.

EXPENDITURE 2017-18

(Rs in million)



1.1.3 Comments on the status of compliance with PAC/DAC/TAC Directives

The audit reports pertaining to following years have been submitted to the Governor of Khyber Pakhtunkhwa. Detail of PAC/DAC meetings are given below:

Sr. No.	Audit Year	PAC/DAC/TAC meeting
1.	2002-03	Not Convened
2.	2003-04	Not Convened
3.	2005-06	Not Convened
4.	2006-07	Not Convened
5.	2007-08	Not Convened
6.	2008-09	Not Convened
7.	2009-10	Not Convened
8.	2010-11	Not Convened
9	2011-12	Not Convened
10	2012-13	Not convened
11	2013-14	Not Convened
12	2016-17	Not Convened
13	2017-18	Not Convened

DISTRICT GOVERNMENT

1.2 DISTRICT GOVERNMENT

1.2.1 Irregularities and Non-Compliance

1.2.1.1 Irregular withdrawal of Rs. 17.786 million and irregular expenditure -Rs.14.129 million

According to Finance Department letter No. 2/3(F/L)/FD/2016/Vol-XI dated 26-06.2018, since Current Financial year 2017-18 closes on 30th June 2018, hence it is imperative to reconcile the closing balances in all designated bank accounts with Finance Department latest by 07th July 2018 along with duly verified bank statement for 2017-18. Moreover, balance in the bank accounts if any, remaining on 30th June 2018, shall not be available for use without its prior revival by Finance Department KP for the next financial year.

Deputy Commissioner Charsadda withdrew an amount of Rs. 17,786,587 in the month of June, 2018 from Government Treasury and deposited into designated bank during 2017-18. An amount of Rs. 14,129,137 was drawn from the account and shown disbursed to supplier/others but APRs were not available on record. In addition the closing balance of Rs. 3,694,296 was neither surrendered nor revived for financial year 2018-19 from the finance department. In July, 2018 further an amount of Rs. 2,762,780 was drawn in cash without record entry in cash book for the month.

The irregularity occurred due to non compliance of rules which resulted in irregular withdrawal.

When pointed in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility on person(s) at fault.

AIR Para No. 01/2017-18

1.2.1.2 Irregular payment to DPO Charsadda on a/c of security arrangement for polio teams -Rs. 19.791 million

According to the Deputy Commissioner Charsadda letter No. DC (CHD)/AG-III/Polio/5453-80 dated 18-09-2017, the representative of DPO to consider the matter of the security shortage as it is badly affecting the campaign and to make sure that security personals should present at 7:30 am in health centers with the special focus on Tehsil Shabqadar.

Deputy Commissioner Charsadda paid an amount of Rs. 19,791,150 to District Police Officer (DPO) Charsadda for security arrangements of polio teams. The following irregularities were noticed:

1. Payment was made to DPO on estimates provided by police department. However APRs were not available on record.
2. Payment was made to police department on the basis of number of police personals deployed with polio teams. The number of police guard claimed seems unauthentic as the same ranging from 1400 to 2200 personals.
3. During polio campaign, review meetings were held and it was pointed out that police personal were found absent from their duty. The amount paid for absent police guard needs to be recovered.

The irregularity occurred due to non-compliance of rules which resulted in irregular payment.

When pointed out in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility on the person(s) at fault beside recovery of extra payment.

AIR Para No.02/2017-18

1.2.1.3 Illegal occupation of estate land 648.14 Kanal and wasteful expenditure on acquisition of land –Rs 247.986 million

Rule 411(para 16 appendix 6) and 625, of the Treasury Rules Vol.-I requires that all deposits must be separately paid into the treasury with challans setting forth all the particulars. In making payments of compensation for land, the Land Acquisition Collector may either draw the amount to be disbursed to each payee separately, in which case he should countersign the receipt, make it payable at the treasury or he may draw the total amount as advance and after making the payments, forward the receipts of the payee's to the Treasury Officer in adjustment of the advance.

Deputy Commissioner Charsadda failed to vacate estate land measuring 648 kanals and 14 marlas from illegal occupants. The estate land was occupied since long but no efforts were made to vacate the land and utilize it. Moreover, instead of taking appropriate action to vacate the illegally occupied land, an expenditure of Rs. 247,986,489 was incurred on acquisition of land for different government departments. This resulted in wasteful expenditure from government exchequer.

The irregularity occurred due to non-compliance of rules which resulted in illegal occupation of government land.

When pointed out in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility besides taking necessary action to vacate the estate land.

AIR Para No.03/2017-18

1.2.1.4 Irregular appointment and unauthorized withdrawal of Pay and Allowances on cash basis-Rs 1.48 million

According to Para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee.

Deputy Commissioner Charsadda during financial year 2017-18 appointed 07 patwaris vide office order dated 25-09-2017. The appointment was made in BPS-09 by the departmental selection committee from the candidates who passed patwar exam, on seniority basis. The recruitment process was irregular as the appointment was made without advertisement and fair competition. In addition, pay and allowances amounting to Rs. 1,483,768 were drawn from Government Treasury and paid in cash to in violation of the above government instructions. Detail is given at Annexure-2.

Moreover, personal files/service books, acquaintance roles were not available on record, thus veracity of the expenditure could not be made. Audit held cash payment of salaries irregular which needs regulation under intimation to Audit.

The irregularity occurred due to non-compliance of rules which resulted in irregular appointment and unauthorized drawl of Pay and Allowances on cash basis.

When pointed out in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends immediate transfer of salaries from DDO to bank accounts and inquiry for irregular appointment of patwaris for fixing responsibility on the person(s) at fault.

AIR Para No.04/2017-18

1.2.1.5 Irregular and unverified expenditure -Rs 6.370 million

According to Deputy Commissioner letter no. DC/AO/CMD/Spl: Package/2017-181/3121-24 dated 08-03-2018, progress report and copy of technical sanction be submitted to DC Charsadda and the payment should be made after fulfillment of all codal formalities.

Deputy Commissioner Charsadda released Rs. 6,370,000 to Chief Executive PESCO Peshawar under Chief Minister Directives vide cheque # 1542875 dated 01/03/18. Audit observed the following irregularities.

1. PC-I copy was not available on record to check the detail about the scheme.
2. No progress report was available on record in violation of the letter referred above.
3. Technical sanction was not available on the record.
4. Monitoring was not carried out as the local office did not submit monthly progress reports and monitoring reports.

The irregularity occurred due to non-compliance of rules which resulted in irregular and unverified expenditure.

When pointed out in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No.05/2017-18

1.2.1.6 Irregular retention of fund -Rs 15.495 million and non maintenance of cash book

According to Finance Department letter No. 2/3(F/L)/FD/2016/Vol-XI dated 26-.06.2018, balance in the bank accounts if any, remaining on 30th June

2018, shall not be available for use without its prior revival by Finance Department KP for the next financial year.

The record of District Education Officer (Female) Charsadda for the year 2017-18 revealed that an amount of Rs. 15,494,158 was lying as closing balance as on 30.06.2018 in designated bank account No. 4109892035, NBP Charsadda. Audit held that the amount was either required to be disbursed during the financial year or to be surrendered to Finance Department for revival in July 2018. Contrary to the above letter, the closing balance was neither surrendered nor revived for financial year 2018-19 from finance department. Moreover, cash books. Moreover, neither cash book was maintained nor any deposit and withdrawal details available.

When pointed out in August 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 01/2017-18

1.2.1.7 Irregular appointments of Class- III & IV staff

According to Government of Khyber Pakhtunkhwa, Administration Department notification No. SOS 6(E&AD) 1-3/2007 dated 22.03.2007, a Departmental Selection Committee will be bound to recruit employees from BPS 1 to 4 through District Employment Exchange. In absence of District Employment Exchange, the recruitment will be made through Departmental Selection Committee after vacancies have been advertised in newspapers.

District Health Officer, Charsadda during the financial year 2017-18 appointed Class- III & IV staff. The following irregularities were noticed:

1. Appointments of Class-IV employees were made without obtaining list from the employment exchange Charsadda or advertising the vacancies.
2. The appointments were made on political ground as the recommendation letters from members of Provincial Assembly in respect of selected candidates were placed in files.
3. No list was prepared for deceased employees quota.

The irregularity occurred due to non-compliance of rules which resulted in irregular appointments.

When pointed out in August 2018, Management stated that the detailed reply would be submitted to audit later on. However, no reply was furnished thereafter.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No.02/2017-18

**1.2.1.8 Irregular expenditure on purchase of medical equipment-
Rs. 16.822 million**

According to Para G of Standard Bidding Documents of KPPRA Rules 2014, Successful bidders shall furnish a Performance Bank guarantee of 10% (where applicable) of value of Purchase Order/Tender price/Contract on the proforma prescribed provided that a guarantee is for the issuance of the letter of acceptance.

District Health Officer Charsadda incurred an expenditure of Rs.16,822,360 on purchase of medical equipment during the financial year 2017-18. However, the performance securities provided by the firms were defective as these were issued by the Insurance Companies instead of bank which put the warranty period at risk. Detail is as under:

S#	Name of firm	Amount paid (Rs)	Remarks
1	Ideal Business Product	4,595,560	United Insurance Company
2	M/S Friends Traders	12,226,800	Only signature verified
	Total	16,822,360	

The irregularity occurred due to non-compliance of rules which resulted in irregular expenditure.

When pointed out in July 2018, Management stated that proper warranty would be obtained and produced to audit. However, no documentary evidence was produced to audit in support of reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 01/2017-18

1.2.1.9 Irregular expenditure on Purchase of medicine-Rs 6.108 million

According to Government of Khyber Pakhtunkhwa, Health Department letter No.629/DD/(Preq/reg/Drugs) dated 13-07-2017, the purchasing entity shall submit quarterly reports regarding clinical efficacy and or/other parameters of the relevant items in this list as used at their end in case of failure disciplinary action may be initiated against the in-charge of the purchasing entity. Moreover, Clause-6 of the agreement of Govt. MCC rate contract agreement, the procuring entity shall arrange to obtain samples from each batch of the supplied drugs/medicine through notified Drug Inspectors concerned and send to the concerned Drug Testing Laboratory (DTL) for test/Analysis.

District Health Officer Charsadda incurred an expenditure of Rs 6,108,095 on account of purchase of medicines during the financial year 2017-18. The following irregularities were noticed: -

1. Payments were made to the suppliers and medicines were issued to health centers without clearance of samples from Drug Testing Laboratory (DTL)
2. Clinical efficacy reports were not submitted to the Government.
3. Purchases were made for health centers without realistic calculation of quantities as per need, storage facilities & space.

The irregularity occurred due to non-compliance of rules which resulted in Irregular expenditure.

When pointed out in July 2018, Management stated that DTL Reports have been received and will be produced to audit. The concerned health facilities have been directed to provide clinical efficacy reports and will be produced as and when received. Reply was not satisfactory as documentary proof in support of reply was not produced to audit.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No.02/2017-18

1.2.1.10 Irregular expenditure on account of polio eradication campaign-Rs 5.60 million and irregular retention of unspent balance – Rs. 0.5 million

Para 23 of the GFR Vol-I requires that every Government Officer should realize fully and clearly that he will be held personally responsible for any loss

sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

DHO Charsadda withdrew Rs 5,600,000 from Government treasury on account of polio eradication campaign fund vide Cheque No.071093 dated 20-05-2018 during the financial year 2017-18. The following irregularities were noticed:-

1. The amount was drawn and deposited in the designated account of DHO Charsadda instead of payment to concerned.
2. Attendance/tour program in respect of officials & officers who participated in the campaign was not available on record.
3. Notification regarding per head payment to officers & officials was also not available on record.
4. Payment to concerned was made in cash instead of cross cheques or credit to their bank accounts. Moreover, APRs in support of payment were not available on record.
5. The unspent balance amount of Rs. 500,000 was retained in the designated bank account of the DHO instead of depositing in government treasury.

The irregularity occurred due to non-compliance of rules which resulted in irregular expenditure.

When pointed out in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 03/2017-18

1.2.1.11 Unauthorized payment on account of non-practicing allowance -Rs 2.998 million

According to Government of Khyber Pakhtunkhwa, Health Department notification letter No. 638/DD/NPA dated 13-07-2017, non-practicing allowance is allowed to Doctors who do not practice in private clinics on the presentation of an affidavit.

District Health Officer Charsadda paid Rs 2,997,910 to doctors on account of non-practicing allowance during the financial year 2017-18. However, affidavits from the doctors were not obtained for non-practicing. Detail is given at Annexure-3.

The irregularity occurred due to non-compliance of rules which resulted in unauthorized payment.

When pointed out in July 2018, Management stated that the concerned Doctors have been directed to submit affidavits on stamp paper for non-practicing. Reply was not satisfactory as the department admitted irregularity.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of non-practicing allowance from the Doctors concerned.

AIR Para No.04/2017-18

1.2.1.12 Irregular/unauthorized withdrawal of Pay and Allowances – Rs 31.648 million

According to Para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee.

District Health Officer Charsadda withdrew an amount of Rs. 31,648,106 on account of pay and allowances during the financial year 2017-18 from the Government Treasury and paid in cash to the employees. Detail is given at **Annexure-4**.

Irregular/unauthorized drawl of Pay and Allowances occurred due to non-compliance of rules.

When pointed out in July 2018, Management stated that all the employees have been directed to open Bank Accounts for credit of salary through Bank. However, no compliance was reported till finalization of this report.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends immediate transfer of salaries from DDO to bank accounts and inquiry into the matter for fixing responsibility on the person(s) at fault.

AIR Para No.05/2017-18

1.2.1.13 Irregular retention of fund-Rs 29.733 million

According to rule 290 of Treasury Rules, “no money should be drawn from Treasury unless required for immediate disbursement. It is not permissible to draw money from treasury in anticipation of demand or to prevent lapse of budget grant”.

District Health Officer Charsadda operated a bank account under the account title of District Health Officer Charsadda in Bank of Khyber Account No. 12365-00-4. Scrutiny of the Bank Statements shown that balance of Rs 29,732,765 was lying unspent in the bank as on 30.06.2018. If the amount is not required it should not be withdrawal from the treasury.

Irregular retention of fund occurred due to non-compliance of rules.

When pointed out in July 2018, Management did not reply.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No.06/2017-18

1.2.1.14 Irregular withdrawal of House Rent and Conveyance Allowances-Rs. 4.709 million

According to judgment of Peshawar High Court dated 28.2.2013 in writ petition No. 304-9/2013, No conveyance allowance shall be allowed to those employees availing the facility of residential accommodation situated within their work premises. Moreover, Rule 223 of CTR Vol-I states that House rent should be recovered from the pay bills of the government employees having government accommodation.

District Health Officer Peshawar during the Financial Year 2017-18 failed to deduct Rs 4.709 million on account of House Rent Allowance and Conveyance Allowance from the allottees of the Government Accommodation who were residing inside the premises of health facilities as per **detail at Annex-4**. Details are given at Annexure-5.

The irregularity occurred due to non-compliance of rules which resulted in irregular withdrawal of House Rent and Conveyance Allowances.

When pointed out in July 2018, Management stated that recovery would be started from the officers/Officials concerned. Reply was not satisfactory as no recovery was made from the staff.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

AIR Para No.07/2017-18

1.2.2 Internal Control Weaknesses

1.2.2.1 Less deposits of receipts -Rs. 1.412 million

Rule 1 of Annexure A to Para 38 of GFR Vol.-I requires the departmental authorities to see that all revenues due to Government which have been brought to account are correctly and promptly assessed, realized and credited to government account.

District Health Officer Charsadda, during the financial year 2017-18 realized Rs8,543,823 on account of user charges from various health facilities. However an amount of Rs. 7,131,781 was deposited into government treasury leaving a balance of Rs. 1,412,042 un-deposited. Details are under:

(Amount in Rs)

S. No	Unit	Collection	Deposited	Difference
1	Civil Dispensary	119,830	117,590	2240
2	RHC	2,807,714	2,308,548	499,166
3	Shabqadar	4,114,295	3,336,659	777,636
4	THQ Hospital Tangi	1,501,984	1,368,984	133,000
	Total	8,543,823	7,131,781	1,412,042

The irregularity occurred due to weak internal controls which resulted in less deposit of receipts.

When pointed out in July 2018, Management stated that the receipt clerk has been directed to deposit the said amount into Government Treasury. Reply was not satisfactory as no documentary proof for deposit of receipt into government treasury was produced to audit.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends deposition of receipts into government treasury and action against the person(s) at fault.

AIR Para No. 09/2017-18

1.2.2.2 Unauthorized retention of Government money in bank accounts-Rs13.429 million

According to Finance Department letter No. 2/3(F/L)/FD/2016/Vol-XI dated 26-06.2018, it is imperative to reconcile the closing balances in all designated bank accounts with Finance Department latest by 07th July 2018 along with duly verified bank statement for 2017-18. Moreover, balance in the bank accounts if any, remaining on 30th June 2018, shall not be available for use without its prior revival by Finance Department KP for the next financial year.

District Director Agriculture Extension, Charsadda and the circles offices under the jurisdiction retained Rs 13,429,659 as closing balance in designated bank accounts without any valid authority and approval of Government.

The irregularity occurred due to weak internal controls which resulted in unauthorized retention of government money in bank accounts.

When pointed out in August 2018, Management stated that detailed reply would be submitted after scrutiny of our office record. However, no reply was furnished till finalization of this report.

Request for convening of DAC meeting was made in August 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends appropriate action and fixing responsibility against the person(s) at fault under intimation to audit.

AIR Para # 8/2017-18

1.2.2.3 Non-crediting of profit into Government treasury-Rs. 3.343 million

According to Para 26 of GFR Vol-I, it is the duty of the Departmental Controlling Officers to see that all sums due to Government are regularly and promptly assessed, realized and duly credited in the Public Account.

District Director Agriculture Extension, Charsadda during the financial year 2017-18 realized Rs 3,343,132 as profit from inputs and profit from Agriculture Machinery. However, the amount was retained in the designated bank account instead of depositing into government treasury. Detail is given below:

S/No	Period	Nature of profit	Profit not credited to Govt. (Rs)
1.	30.06.2018	Old profit	1,411,168
2.		Profit from Agri. Inputs	34,000
3		Profit from Agri. Machinery	1,730,907
4		Profit from any source	167,057
Total			3,343,132

The irregularity occurred due to weak internal controls which resulted in non-crediting of profit into government treasury.

When pointed out in August 2018, Management stated that detailed reply would be submitted after scrutiny of our office record. However, no reply was furnished.

Audit recommends immediate deposit of realized amount into Government treasury besides fixing responsibility against the person(s) at fault.

AIR Para # 3/2017-18

TEHSIL MUNICIPAL ADMINISTRATIONS

1.3 TMAs Charsadda and Tangi

1.3.1 Irregularity/Non-compliance

1.3.1.1 Non-recovery of outstanding dues -Rs 29.072 million

According to Rule 51 of TMA Budget Rules 2016, the primary obligation TO(R) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under proper head of account.

TMO Charsadda during 2017-18, failed to recover Rs 29,071,525 outstanding on account of water user charges, rent of shops and cabins accumulated upto June 2018. Details are as under:

(Amount in Rs)

S.No	Particular	Receipts Demand	Recovery	Outstanding Amount
1	Rent of Shops	9,503,540	8,324,215	1,179,325
2	Rent of Cabins	595,900	517,550	78,350
3	Water user charges	28,433,720	619,870	27,813,850
Total				29071525

The irregularity occurred due to non-compliance of rules which resulted in non-recovery of outstanding dues.

When pointed out in December 2018, management stated that detailed reply would be submitted after scrutiny of our office record. However no reply was furnished.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of outstanding dues and action against the person(s) at fault.

AIR Para No.1/2017-18

1.3.1.2 Non-recovery of outstanding dues – Rs 1.144 million

According to Rule 51 of TMA Budget Rules 2016, the primary obligation TO(R) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under proper head of account.

Tehsil Municipal Officer Charsadda failed to recover Rs 1,144,470 from various contractors of receipts during the financial year 2017-18. Audit observed that non-recovery of outstanding dues resulted in loss as detailed below:

S.No	Name of Contract	Total Amount outstanding
1	Cattle fare Sardheri	713,500
2	Cattle Fare Dosehra	355,470
3	License Fees Charsadda	75,500
Total Rs		1,144,470

The irregularity occurred due to non-compliance of rules which resulted in non-recovery of outstanding dues.

When pointed out in December 2018, Management stated that detailed reply would be submitted after scrutiny of our office record. However no reply was furnished.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of outstanding dues and action against the person(s) at fault.

AIR Para No.02/2017-18

1.3.1.3 Loss due to cancellation of contracts–Rs 8.659 million

According to clause 41(1) of LGA 2013, every official or servant of a local government, every member of a local council, and every person charged with administration and management of property of a local government shall be personally responsible for any loss.

Tehsil Municipal Officer Charsadda awarded three contracts of receipts for Rs. 50,341,000 during the financial year 2017-18, however the contracts were cancelled later on and departmental recovery was started with realization of Rs 46,922,262, which resulted into a loss of Rs 3,418,738 in receipt of principal amount and loss of Rs 5,034,100 as withholding tax due to cancellation . Detail is below:

S.No	Name of contract	Bid amount	Departmental recovery	Loss in contract	Loss 10% withholding tax	Total loss
1	2% property tax Rural	46,350,000	44,444,837	1905163	4,635,000	6,540,163
2	Sign Board Charsadda	2,070,000	577,425	1,492,575	207,000	1,906,575
3	Suzuki Stand Charsadda urban	1,921,000	1,900,000	21,000	192,100	213,100
Total			46,922,262	3,418,738	5,034,100	8,659,838

The irregularity occurred due to non-compliance of rules which resulted in loss.

When pointed out in December 2018, the Management replied that detailed reply would be submitted after scrutiny of our office record. However no reply was furnished.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of outstanding dues and action against the person(s) at fault.

AIR Para No. 03/2017-18

1.3.1.4 Loss due to unauthorized appointment of contingent paid staff – Rs 5.034 million

According to Government of Khyber Pakhtunkhwa, Finance Department letter No. BO.1/FD/5-8/2015-16/ Economy Measures dated 26.06.2015, there shall be a complete ban on creation of posts and no appointment shall be made against leave vacancies without prior approval of Finance Department.

Para 03 of Tehsil Municipal Officer Charsadda letter No. 335/TMA dated 02/11/2017 provides that, “This office cannot afford monthly salaries and other benefits as permissible by law, having Deficit Budget up to Rs 30 million to adjust 14 employees of District Council kept on the disposal of TMA Charsadda.”

Tehsil Municipal Officer Charsadda regularly paid Rs 5,034,465 as salary to contingent paid staff during 2017-18. Audit observed that the appointment of contingent paid staff was stopped by the Khyber Pakhtunkhwa and payment in this head for Rs 5,034,465 resulted in loss to the department as detailed below:

Month	No of staff appointed	Total monthly Payment (Rs)
July 2017	29	432,024
August 2017	29	360,528
September 2017	29	321,678
October 2017	41	403,524
November 2017	29	391,608
December 2017	34	411,060
January 2018	36	451,980
February 2018	36	504,000
March 2018	36	518,146
April 2018	30	418,325
May 2018	29	420,000
June 2018	29	401,592
Total : Rs		5,034,465

The irregularity occurred due to non-compliance of rules and instructions which resulted in loss.

When pointed out in December 2018, management stated that detailed reply would be submitted after scrutiny of our office record. However no reply was furnished.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against the person(s) at fault.

AIR Para No. 04/2017-18

1.3.1.5 Irregular expenditure on account of repair of transformers- Rs 4.971 million

According to SOPs for execution of repair of transformers Scheme, “On receipt of written report from zilla council member regarding a damage transformer the representative of PESCO will personally inspect the transformer and will write the detail of transformer i.e. Make, Serial no, PO No, Date and Year of manufacturing location capacity and fault in separate register to be maintained for this purpose. And after repair the transformer will be checked by the committee including representative of PESCO, & Zilla council member concerned regarding all the tests and ensure the quality of repair of transformer.

According to NIT Condition No.06 the contractor shall ensure the repair work should be carried out from the authorized/Approved workshops of PESCO and the repaired transformer shall be rechecked from M&T Lab before installation. Condition 04 the claim/bills of repair shall be verified by SDO concerned.

TMA Charsadda incurred paid Rs 4.971 million to 05 contractors for the works “Repair of transformer at various locations” to during the financial year

2017-18. Detail is given at Annexure-7. The following irregularities were noticed:

1. Written reports from members of zilla council regarding the damage transformers were not available on record as required under SOP.
2. Report regarding inspection by PESCO and the detail of transformer i.e. Make, serial No, PO No date and year of manufacturing location capacity and fault in separate register was not maintained as required.
3. After repair the transformer was not checked by the committee including representative of PESCO and zilla council member concerned to ensure the quality of repair of transformer.
4. Neither the local office ensured the repair work through M&T Lab of PESCO, nor the damage and repair work was carried out from the authorized/Approved workshops of PESCO.
5. The claims of repair were not verified by local SDO,PESCO and MPA concerned
6. The repaired transformers were not rechecked from M&T Lab before installation.
7. License of the contractor from Pakistan Engineering Council was not available on record.
8. All the 05 works were awarded to the one contractor which shows that the tender process was not transparent.

The irregularity occurred due to non-compliance of rules which resulted in irregular expenditure.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

1.3.1.6 Non-utilization of development funds-Rs 90.710 million

According to Para 11 of GFR Vol.-I, each head of the department is responsible for enforcing financial order and strict economy at every step. Further, Para 12 of GFR Vol.-I requires that a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided.

During the scrutiny of accounts record of TMA Charsadda it was revealed that Rs 90.710 million was released on account of developmental funds during the financial year 2017-18, however the funds were not utilized during the year.

Non utilization of developmental funds showed inefficiency on the part of management and public at large was also deprived of the developmental facilities on the other hand.

The irregularity occurred due to non-compliance of rules which resulted in non-utilization of developmental funds.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

1.3.1.7 Loss due to unauthorized payment of contingency charges – Rs1.954 million

According to minutes circulated by Chief Planning Officer, Government of Khyber Pakhtunkhwa on 20th February 2017 vide their letter No. PO(LG)5-

70/DDWP/2016-17 in the light of meeting held on 10th February 2017 by Departmental Development Working Party (DDWP) that “Contingencies may be deleted from all the Planning Commission -1(PC-1).”

Tehsil Municipal Officer Charsadda unauthorizedly deducted an amount of Rs 1,953,617 as contingency charges @ Rs 2.5% from the payments made to contractors for developmental schemes during the financial year 2017-18 in violation of instructions.

The irregularity occurred due to non-compliance of rules and instructions which resulted in unauthorized payment.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 07/2017-18

1.3.1.8 Irregular expenditure on account of Pay& Allowances - Rs 5.725 million

According to Rule-157 of Treasury Rules Vol-I the cheque for more than Rs 200/- drawn in favor of local bodies, firms private persons or Government servants (in respect of their personal Claims) shall be crossed “ Payees A/C Only”. This Rule will however not apply to Federal Govt. Servants in r/o pay and allowances up to Rs. 2000/- per month.

During audit of TMA Charsadda for the financial year 2017-18, it was observed that Rs 5,725,397 was paid to the employees on account of pay & allowances on cash basis from the designated bank account instead of direct credit system through their bank account in violation of rules. Detail is given at Annexure-8.

The irregularity occurred due to non-compliance of rules which resulted in irregular expenditure.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 08/2017-18

1.3.1.9 Loss due to less realization of targeted receipt-Rs 6.226 million

According to Para (2) of Policy Guidelines for the auction of Local councils contracts circulated vide Local Government Department, Government of Khyber Pakhtunkhwa letter No. AO-II/LCB/6-11/2017 dated 20-02-2017; the contract for the present year must have an increase over the bid of last year to the tune of 20%.

Tehsil Municipal Officer Shabqadar awarded a contract of receipt 2% property tax to a contractor for Rs. 7,720,300 against the target of Rs. 13,945,910 and sustained loss of Rs 6,225,610 during the financial year 2017-18 as per detail below:

Recovery during 2015-16	20% as per policy guideline	target for 2016-17	20% as per policy guideline	target for 2017-18	Realized during 2017-18	Loss
9,684,660	1,936,932	11,621,592	2,324,318	13,945,910	7,720,300	6,225,610

The irregularity occurred due to non-compliance of rules and instructions which resulted in loss.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 1/2017-18

1.3.1.10 Irregular expenditure on account of Pay & Allowances-Rs 3.691 million

According to Rule-157 of Treasury Rules Vol-I the cheque for more than Rs 200/- drawn in favor of local bodies, firms private persons or Government servants (in respect of their personal Claims) shall be crossed “ Payees A/C Only”. This Rule will however not apply to Federal Govt. Servants in r/o pay and allowances up to Rs. 2000/- per month.

TMA Shabqadar during the financial year 2017-18 paid Rs 3,691,184 to the employees on account of pay & allowances in cash from the designated bank account instead of direct credit system through their bank account in violation of rules. Detail is given at Annexure-9.

The irregularity occurred due to non-compliance of instructions which resulted in irregular expenditure.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 2/2017-18

AD LGE&RDD

1.4 AD LG E&RDD Charsadda

1.4.1 Irregularity/Non-compliance

1.4.1.1 Irregular purchase of transport for Rs 1.421 million

According to LG&RDD letter no. SO(C&D) LG/Purchase of Vehicle/assistant director Charsadda/ATD/2017 dated 30th November 2017 addressed to Deputy commissioner Charsadda sanction for purchase of vehicle was accorded subject to the condition, that the existing old/condemn vehicle should be surrendered to Administration Department for auction and sale proceeds be deposited in to government treasury through challan. There shall be no duplication of purchases and only those districts Government shall make procurement of new vehicles where presently serviceable vehicle does not exists.

Assistant Director LGE&RDD Charsadda incurred expenditure of Rs. 1,421,000 on the purchase of office vehicle during the financial year 2017-18. The following irregularities were noticed:-

1. Direct purchase was made from Suzuki motors instead of auctioning the existing old/condemn vehicle & depositing the sales proceed in Government treasury as required vide the letter referred above.
2. In the original budget 2017-18 no amount was allocated for purchase of vehicle however the local office approached district nazim for allocation of budget for purchase of vehicle on the plea that old vehicle is declared condemned. However the vehicle was not declared condemned as the POL was drawn against the Vehicle No. A-1141.
3. Direct supply orders were issued instead of open tendering system in violation of KPPRA Rules 2014.

The irregularity occurred due to non-compliance of rules which resulted in irregular purchase.

When pointed out in December 2018, management stated that the vehicle has been purchased in accordance with rules and the old vehicle will be handed

over to Administration Department. Reply was not satisfactory as the irregularity was admitted by the department.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 01/2017-18

1.4.1.2 Irregular retention of fund -Rs 5.146 million

According to rule 290 of Treasury Rules, “no money should be drawn from Treasury unless required for immediate disbursement. It is not permissible to draw money from treasury in anticipation of demand or to prevent lapse of budget grant”.

During scrutiny of the Bank Statement of the designated bank account (A/c No: 4109891330 NBP Tehsil Bazar Branch Charsadda) of Assistant Director Local Government & Rural Development Department Charsadda for the year 2017-18, it was observed that Rs 5,146,073 laying unspent in the bank as on 30.06.2016. Audit observed that if money was not required in anticipation of any demand then why it was drawn from the Government Treasury. Moreover the cash book was not properly maintained and was silent about the proper claim of the said amount.

Irregular retention of fund occurred due to non-compliance of rules/

When pointed out in December 2018, management stated that the amount is purely of the contractors CDR and not illegal. Reply was not satisfactory as no documentary evidence was produced in support of reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 02/2017-18

1.4.1.3 Non-utilization of funds-Rs 780.276 million

According to Para 11 of GFR Vol.-I, each head of the department is responsible for enforcing financial order and strict economy at every step. Further, Para 12 of GFR Vol.-I requires that a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided.

Assistant Director Local Government & Rural Development Department Charsadda during the financial year 2017-18 released Rs 1396.948 million to 149 VCs/NCs on account of developmental and non-developmental funds. However, an expenditure of Rs 616.672 million was incurred leaving an unutilized closing balance of Rs 780.276 million.

The irregularity occurred due to non-compliance of rules which resulted in non-utilization of developmental funds.

When pointed out in December 2018, management stated that the funds were not utilized due to general elections 2018 and difference in the local councils and funds will be utilized as per target. The reply was not tenable as the General elections were held in July 2018 i.e. after the close of financial year.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 03/2017-18

1.4.1.4 Irregular expenditure on account of repair of transformer-Rs 7.116 million

According to SOPs for execution of repair of transformers Scheme, “On receipt of written report from Zilla Council member regarding a damage transformer the representative of AD&PESCO will personally inspect the transformer and will write the detail of transformer i.e. Make ,Serial no, PO No, Date and Year of manufacturing location capacity and fault in separate register to be maintained for this purpose. And after repair the transformer will be checked by the committee including representative of PESCO, AD & Zilla Council member concerned regarding all the tests and ensure the quality of repair of transformer.

According to NIT dated 1st February 2018,(1)The contractor should provide documents for approved work shop from PESCO and specification Code EE04,EE05,ME,05,ME06 and ME07 Positively.(3) only those contractor who are registered with PESCO for the repair of damaged transformer can apply.

Assistant Director Local Government & Rural Development Department Charsadda awarded the 09 works of “Repair of transformer at various locations” and incurred expenditure of Rs 7.116 million against the estimated cost of Rs 9.8 million. The following irregularities were noticed:

1. Written report from Zilla Council member regarding a damage transformer was not available on record.
2. Report regarding inspection by AD&PESCO of the transformer and the detail of transformer i.e. Make, serial no,PO No date and year of manufacturing location capacity and fault in separate register was not maintained .
3. After repair the transformer was not checked by the committee including representative of PESCO, AD & Zilla Council member concerned regarding all the tests and ensure the quality of repair of transformer.
4. The repaired transformers were not rechecked from M&T Lab before installation.

5. Neither Pakistan Engineering Council registration certificate nor the contractor's registration with PESCO was available on record.

The irregularity occurred due to non-compliance of rules which resulted in irregular expenditure.

When pointed out in December 2018, management stated that all the codal formations have been completed and specimen file attached. The reply was not satisfactory as no documentary proof was produced in support of reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 04/2017-18

1.4.1.5 Loss to Government due to non recovery against sub standard execution of work – Rs 2.707 million

Para 23 of the GFR Vol-I requires that every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

During audit of AD LG &RDD Charsadda for financial year 2017-18, it was observed that two number of works namely, "Construction of street pavement and side wall with RCC Pipes, Drains at Village Council Daulatpura Tehsil Shabqadar." were awarded to Mr. Habib Ullah Khan & Brothers with estimated costs of Rs 1,198,872 & Rs 1,509,450 respectively. However the contractor could not execute the work according to the specification and during inspection of the Monitoring & Evaluation Team P&D/DMO Office the work was declared substandard and later on, in the light of Inquiry Report of November 17, 2017 recovery of Rs 2,707,000 was recommended. But till the date

of audit viz December 2018, the local office failed to effect the recovery and deposit on challan into government treasury.

The irregularity occurred due to non-compliance of rules which resulted in loss.

When pointed out in December 2018, management stated that recovery of has been made from the contractor. Reply was not satisfactory as no documentary evidence was produced to audit.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 05/2017-18

1.4.1.6 Loss due to unauthorized payment of Janitors/Contingent Paid Staff –Rs 18.060 Million

According to Government of Khyber Pakhtunkhwa, Finance Department letter No. BO.1/FD/5-8/2017-18 Para 08, “ No appointment of contingent paid staff shall be made during the course of the Financial Year 2017-18 in order to ensure Economy/Austerity measure.”

Assistant Director Local Government & Rural Development Department Charsadda incurred an expenditure of Rs 18,060,000 during 2017-18 on appointment of janitors/contingent paid staff for cleanliness and sanitation in various Neighbourhood Councils/Village Councils. The contingent paid staff were usually paid Rs 2000/PM in lump sum, but later on the government banned the appointment of contingent paid staff. Now the local office changed the name from contingent paid staff to janitors and unauthorizedly incurred expenditure which resulted in loss of Rs 18,060,000 (258*10000*7 months) to public exchequer. Moreover no change was realized in sanitation in the respective areas.

The irregularity occurred due to non-compliance of rules which resulted in loss.

When pointed out in December 2018, management stated that the Provincial Government has allowed the payment. Reply was not satisfactory as no documentary evidence was produced to audit.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 06/2017-18

1.4.1.7 Non-recovery of misappropriated amount in developmental fund – Rs 2.016 million

Para 13 of General Financial Rules provides that “A controlling officer must satisfy himself not only for systematic internal checks calculated to prevent and detect errors and irregularities in the financial proceedings of its subordinates officers and to guard against waste and loss of public money and store, but also that the prescribed checks are effectively applied.”

During audit the accounts of AD LG & RDD Charsadda for financial year 2017-18, it was observed that as per inquiry reports Rs 2034996 were drawn and misappropriated from the NC/VC bank accounts by the concerned Nazim/Secretaries which resulted in loss to public exchequer as detailed below:

S No.	Name of Nazim/Secretary	Name of NC/VC	Loss due to misappropriation
1.	1. Muhammad Kabir Nazim 2. Firdous Jamal Secretary	VC Akhoondheri Chd	1,000,000
2.	1. Ibrahim Khan Nazim 2. Jamroz Khan	VC Hajizai Shabqadar	1,034,996
Total Rs :			2,034,996

The irregularity occurred due to non-compliance of rules which resulted in non-recovery of misappropriated amount.

When pointed out in December 2018, management stated that recovery of has been made from the contractor. Reply was not satisfactory as no documentary evidence was produced to audit.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 07/2017-18

1.4.1.8 Unjustified Occupation of Local Government Land – 81.5 Kanals

Para 286 of General Financial Rules provides that “No land belonging to Government may be sold or made over to a local authority, private party or institution for public, religious, educational or any other purpose, except with the previous sanction of Government.”

During audit the record of AD LG & RDD Charsadda for financial year 2017-18 revealed that 81.5 kanal of land of local government was occupied by various institutions. Audit observed that the land of local government should be evacuated as detailed below:

S No.	Location	Occupied by	Magnitude in Kanals
1	Tangi Shabqadar Road Tangi	Judiciary	45 Kanal
2.	Tangi	TMA	16.5 Kanal
3	Tangi Shabqadar Road Tangi	AC Tangi	15 Kanal
4	Tangi Shabqadar Road Tangi	Tehsil Bar Room	05 Kanal
Total Area :			81.5 Kanals

Unjustified Occupation of Local Government Land occurred due to non-compliance of rules.

When pointed out in December 2018, Management did not reply.

Request for convening of DAC meeting was made in December 2018, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 08/2017-18

Annexure-1**DETAIL OF MFDAC PARAS****(Rs in million)**

S#	AIR Para No.	Department	Caption	Amount
1	13	DHO	Non-recovery/deduction of Conveyance Allowance	0.180
2	15	-do-	Non auctioning/ surrendering of unserviceable Government vehicles costing	0.600 (approx)
3	12	AD LGE&RDD	Irregular/unauthentic expenditure	0.608
4	14	-do-	Unauthorized Payment of office Rent	0.600
5	5	DEO (Female)	Non-crediting of bank profit as Government Receipts	0.319
6	8	DEO (Female)	Operating of Current Account instead of Profit & Loss Sharing Accounts and loss of millions	-
7	9	DEO (Male)	Excess releases of in Petty Repair DEO Male	0.714

Annexure-2
Para 2.1.1.3

Details of Cash Payment of Salaries to DC staff

S#	Month	Amount (Rs)
1	July, 2017	54,188
2	August, 2017	64,973
3	September, 2017	53,186
4	October, 2017	53,186
5	November, 2017	28,553
6	January, 2018	713,439
7	February, 2018	221,486
8	March, 2018	141,489
9	April, 2018	113,396
10	May, 2018	39,872
Total		1,483,768

Annexure-3
Para 2.1.1.10

Detail of irregular payment of non-practicing allowance

S. No	Name_of_Employee	Job_Title	Amount (Rs)
1	DR MOHAMMAD ISRAR	SENIOR MEDICAL OFFICER	24,000
2	SYED MOHAMMAD IDREES	MEDICAL SUPERINTENDENT	24,000
3	FARHAD KHAN	PRINCIPAL MEDICAL OFFICER	41,000
4	DR MUHAMMAD AYAZ	SENIOR MEDICAL OFFICER	36,000
5	DR.MOHSIN AHMAD	COORDINATOR	36,000
6	DR FERUZ SHAH	COORDINATOR	36,000
7	DR ZARSHAD AHMAD	SENIOR MEDICAL OFFICER	9,000
8	DR MUHAMMAD YOUSAF	PRINCIPAL MEDICAL OFFICER	8,000
9	DR MUBASHIR HASSAN	SENIOR MEDICAL OFFICER	36,000
10	WAHEED ALAM	PATHOLOGIST	15,000
11	DR-S MUNQADULLAH	MEDICAL OFFICER	36,000
12	NEK NAWAZ KHAN	MEDICAL SUPERINTENDENT	48,000
13	GHULAM REHMAN	SENIOR MEDICAL OFFICER	6,000
14	IFTIKHAR AHMAD	DENTAL SURGEON	3,000
15	DR. FAZAL RABBI	ASSISTANT	48,000
16	GHULAM MUHAMMAD	PRINCIPAL MEDICAL OFFICER	40,000
17	ANWAR JAMAL	MEDICAL OFFICER	36,000
18	Dr Ijaz Ahmed Latif	PRINCIPAL MEDICAL OFFICER	48,000
19	AISHA ARIF	SENIOR MEDICAL OFFICER	2,400
20	IHTISHAM ALI	MEDICAL OFFICER	6,000

21	SAJID ISLAM	DENTAL SURGEON	36,000
22	TAJ DAR ALAM KHAN	MEDICAL OFFICER	36,000
23	DR. MUHAMMAD ABDULLAH JAN	MEDICAL OFFICER	36,000
24	NASEEB ULLAH	MEDICAL OFFICER	13,200
25	AZEEM MUZAHIR	MEDICAL OFFICER	36,000
26	RAHEELA .	WOMAN MEDICAL OFFICER	3,000
27	ARSHAD JAN	MEDICAL OFFICER	36,000
28	KINZA AYAZ	MEDICAL OFFICER	36,000
29	MOHAMMAD ALAMGIR	MEDICAL OFFICER	36,000
30	SYED MOHAMMAD ISHAQ	MEDICAL OFFICER	36,000
31	SYED MAZHAR ALI SHAH	MEDICAL OFFICER	36,000
32	BAD SHAH JAN	MEDICAL OFFICER	36,000
33	MUHAMMAD AQEEL AKBER	MEDICAL OFFICER	36,000
34	MEHRIN TAYYAB	MEDICAL OFFICER	36,000
35	KASHIF JAN	MEDICAL OFFICER	36,000
36	ASIF KHAN	MEDICAL OFFICER	24,000
37	RAHAT NASIR	DISTRICT SPECIALIST (GYNE)	36,000
38	SANA KHAN	MEDICAL OFFICER	36,000
39	MUJAHID ASLAM	MEDICAL OFFICER	15,000
40	zain ullah	MEDICAL OFFICER	36,000
41	WAHID SHAH	MEDICAL OFFICER	36,000
42	MUHAMMAD JAMAL	MEDICAL OFFICER	36,000
43	NEELAM KHAN	MEDICAL OFFICER	

			36,000
44	JALAL UDDIN	MEDICAL OFFICER	36,000
45	ABBAS KHAN	MEDICAL OFFICER	36,000
46	AMIR ZEB KHAN	MEDICAL OFFICER	36,000
47	MUHAMMAD YASIR JAN	MEDICAL OFFICER	3,000
48	MUHAMMAD NAWAZ	MEDICAL OFFICER	36,000
49	UMAR FAROOQ	MEDICAL OFFICER	6,000
50	FAHEEM ULLAH	MEDICAL OFFICER	36,000
51	HASSAN KHAN	MEDICAL OFFICER	36,000
52	DR. SADAF NAZ	MEDICAL OFFICER	36,000
53	HABIB AHMAD KHAN	MEDICAL OFFICER	36,000
54	FAZAL AHMAD	MEDICAL OFFICER	36,000
55	FARID ULLAH KHAN	MEDICAL OFFICER	36,000
56	RABIA ZAHIR	DENTAL SURGEON	36,000
57	WAJEEHA UROOJ	DENTAL SURGEON	10,065
58	ANAM REHAN	DENTAL SURGEON	36,000
59	KASHMALA HAMAYUN	MEDICAL OFFICER	15,000
60	FAIZA NADEEM	MEDICAL OFFICER	18,000
61	ROHEELA GUL	MEDICAL OFFICER	3,000
62	AYESHA MALIK	MEDICAL OFFICER	27,000
63	WAJEEHA SANA	DENTAL SURGEON	12,000
64	ZAINAB MUSTAFA	DENTAL SURGEON	33,000
65	DR.SAJID RAZAQ	MEDICAL OFFICER	36,000
66	SAMAR KAMRAN	DENTAL SURGEON	9,000
67	ASHFAQ JAVED KHAN	MEDICAL OFFICER	19,500
68	LAILA SAJJAD	MEDICAL OFFICER	36,000
69	MUNIR RAHMAN	MEDICAL OFFICER	36,000

70	ABD ULLAH	MEDICAL OFFICER	3,000
71	AKBAR AZAM	MEDICAL OFFICER	36,000
72	NAFILA SHAKEEB	MEDICAL OFFICER	6,000
73	ANUM NAZIR	MEDICAL OFFICER	3,000
74	SYED ADNAN SHAH	MEDICAL OFFICER	36,000
75	AFTAB KHAN	MEDICAL OFFICER	36,000
76	SAMIHA SAIF ULLAH	MEDICAL OFFICER	36,000
77	SAKINA FATIMA	MEDICAL OFFICER	36,000
78	AURANGZEB AHMAD	MEDICAL OFFICER	33,000
79	AHMAD JAN AFZAL	MEDICAL OFFICER	34,645
80	MUHAMMAD TUFAIL JAN	MEDICAL OFFICER	36,000
81	DR. SIDRA IRSHAD	MEDICAL OFFICER	18,000
82	MUHAMMAD SHOAIB	MEDICAL OFFICER	3,000
83	DR. TOOBA IFTIKHAR	MEDICAL OFFICER	36,000
84	GUL RANG	MEDICAL OFFICER	27,000
85	MAFAZ AHMAD	MEDICAL OFFICER	36,000
86	SABAOON KHAN	MEDICAL OFFICER	36,000
87	TAYYAB ULLAH	MEDICAL OFFICER	3,000
88	DR. ZAIRA KHARAM	MEDICAL OFFICER	3,000
89	DR. GUL ZADA	MEDICAL OFFICER	36,000
90	DR FAZLI HADI	MEDICAL OFFICER	36,000
91	DR. AHMAD ZEB	MEDICAL OFFICER	36,000
92	MADIHA IQBAL	MEDICAL OFFICER	30,000
93	DR TANVEER FATIMA	MEDICAL OFFICER	3,000
94	DR. GHAZALA HUMA	MEDICAL OFFICER	36,000
95	dr.SHAFIQ KHALID	MEDICAL OFFICER	3,000
96	DR. SHAHA	MEDICAL OFFICER	36,000
97	DR. LUBNA MASOOD	MEDICAL OFFICER	36,000
98	DR. KHUSHBO SADAF	MEDICAL OFFICER	3,000
99	IRFAN ALI SHAH	MEDICAL OFFICER	36,000
100	DR. SUMBAL ALTAF	MEDICAL OFFICER	36,000
101	DR.ROOH ULLAH	MEDICAL OFFICER	33,000
102	TANVEER AHMAD JAN	MEDICAL OFFICER	6,000
103	IRUM IBRAHIM	MEDICAL OFFICER	24,000

104	SAMAN MUDDASIR	MEDICAL OFFICER	24,000
105	DR. KOMAL AHMAD KHAN	MEDICAL OFFICER	18,000
106	SALMA MEHBOOB	MEDICAL OFFICER	21,000
107	SAEEDA BIBI	MEDICAL OFFICER	12,000
108	BAZHIDA .	MEDICAL OFFICER	21,000
109	MOHAMMAD SALMAN RAFIQ	MEDICAL OFFICER	6,000
110	DR. SHARMIN TARIQ	MEDICAL OFFICER	9,000
111	PIR MUHAMMAD	SENIOR MEDICAL OFFICER	15,000
112	DR ZAINAB NAZ	DENTAL SURGEON	27,000
113	DR FAZAL MUHAMMAD	MEDICAL OFFICER	21,000
114	ABID USMAN	MEDICAL OFFICER	3,000
	Total Amount		2,997,810

Annexure-4
Para 2.1.1.11

Detail of Irregular expenditure

S#	Month	EPI	THQ	Admin	RHC	BHUs	CDs	Shabqader	Malaria	Amount
1	July, 2017	280,210	1,575,363	518,167	467,433	522,459	77,813	644,793		4,086,238
2	August, 2017	100,680	1,167,075	399,250	251,654	159,711	52,262	727,705		2,858,337
3	September, 2017	99,112	246,726	309,032	140,840	681,764	49,961	380,081		1,907,516
4	October, 2017	74,319	263,933	345,470	177,967	338,191	22,593	33,322		1,255,795
5	November, 2017	170,294	1,036,582	184,314	333,936	33,3795		441,099	45,306	2,545,326
6	December, 2017	28,818	1,903,699	130,499	705,383	1,334,474	334,118	511,467		4,948,458
7	January, 2018	28,818	981,975	135,277	701,127	1,052,158		150,488		3,049,843
8	February, 2018	27,378	1,280,491	132,315	237,426	613,480		294,659		2,585,749
9	March, 2018	30,258	1,062,209	113,594	171,978	190,327		245,141		1,813,507
10	April, 2018	28,618	1,180,964	113,194	869,497	156,070		516,463		2,864,806
11	May, 2018	14,409	522,724	849,982	171,978	309,320		274,236		2,142,649
12	June, 2018	14,409	747,500	84,892	171,979	348,297		222,805		1,589,882
Total		897,323	11,969,241	3,315,986	4,401,198	6,040,046	536,747	4,442,259	45,306	31,648,106

Annexure-5**Para 2.1.1.13****Detail of non-deduction of HRA and conveyance allowance**

S#	Name	Designation		HRA	Conveyance	Total
1	Auranzeb Ahmed	Doctor		35,460	60,000	95,460
2	Fazal Hadi	Doctor		14,775	25,000	39,775
3	Ghulam Muhammad	Doctor		7746	10,000	17,746
4	Muhammad Nawaz	Doctor		14,775	25,000	39,775
5	Tamana	LHW		12,024	23,184	35,208
6	Jawad	Doctor		17,825	34,839	52,664
7	Amber	Sweeper		1,918	5,291	7,209
8	MUHAMMAD WALI	CHOWKIDAR	BHU	11,664	21,420	33,084
9	GUL AKBAR	CHOWKIDAR	BHU	11,664	21,420	33,084
10	MOHTASIB ULLAH	CHOWKIDAR	BHU	11,304	21,420	32,724
11	IFTIKHAR ALI	CHOWKIDAR	BHU	-	21,420	21,420
12	KHAN SAID	CHOWKIDAR	BHU	9,450	17,908	27,358
13	AHMAD ALI	CHOWKIDAR	BHU	11,118	21,420	32,538
14	KISHWAR KHAN	CHOWKIDAR	BHU	3,888	7,140	11,028
15	ABDUL GHAFFAR	CHOWKIDAR	BHU	11,304	21,420	32,724
16	MOHAMMAD IDREES	CHOWKIDAR	BHU	11,304	21,420	32,724
17	SAMINA BEGUM	FEMALE MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
18	NAGINA FIRDOUS	FEMALE MEDICAL TECHNICIAN	BHU		34,272	34,272
19	DEEBA	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
20	MISS HUSSAINA NAZ	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
21	MISS SHAHZIA NAZ	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
22	SHAHNAZ GUL	LADY HEALTH VISITOR	BHU		22,848	22,848
23	NASRAT BEGUM	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
24	MISS NAGINA GUL	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
25	MISS SAEEDA MUMTAZ	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
26	Bushra Rasheed	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
27	BASWARA BEGUM	LADY HEALTH VISITOR	BHU	15,684	34,272	49,956
28	ALI ABBAS	MEDICAL TECHNICIAN	BHU	17,712	34,272	51,984
29	MOHAMMAD AYAZ	MEDICAL TECHNICIAN	BHU	18,180	50,000	68,180

30	NAEEM ULLAH	MEDICAL TECHNICIAN	BHU	17,712	34,272	51,984
32	MOHAMMAD ABID	MEDICAL TECHNICIAN	BHU	17,712	34,272	51,984
33	JAVED AHMAD	MEDICAL TECHNICIAN	BHU		34,272	34,272
34	MUHAMMAD FAROOQ	MEDICAL TECHNICIAN	BHU		34,272	34,272
35	JEHAN BIBI	MEDICAL TECHNICIAN	BHU	19,422	44,992	64,414
36	INAM ULLAH	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
37	AZIZ Rahman	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
38	WAJEED ULLAH	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
39	MISS SALMA	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
40	MISS SAEEDA FIDA	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
41	NAVIDA AKBAR	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
42	NAUREEN SARDAR	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
43	IRSHAD BEGUM	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
44	MOHAMMAD KAMAL	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
45	MISS ABIDA SHERIN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
46	HAZRAT SAID	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
47	UMAIR JAN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
48	IMAD	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
49	ZAFAR KHAN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
50	IRFAN ULLAH	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
51	GHULAM HUSSAIN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
52	SULEMAN SHAH	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
53	MISS MEHER ANGEZ	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
54	WASEEM ULLAH	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
55	AHMED ALI	MEDICAL TECHNICIAN	BHU		34,272	34,272

56	MUHAMMAD SAID	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
57	ZOHRA BEGUM N	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
58	ISMAIL	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
59	MAQSOOD JAN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
60	NAHEED AKHTAR	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	MISS RAHEELA NAZ	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	JASMIN BEGUM	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	NIALA ANDALEEB	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	HAJIRA NOREEN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	SHAHEEN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	FAHEEMA MABOOD	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	BIBI ZENUB	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	MOHAMMAD HANIF JAN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	HASHMAT ARA	MEDICAL TECHNICIAN	BHU	3,921	8,568	12,489
	SIRAJ MUHAMMAD	MEDICAL TECHNICIAN	BHU		34,272	34,272
	NARGIS BEGUM	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	MISS ZAKIA SHAHEEN	MEDICAL TECHNICIAN	BHU	7,380	34,272	41,652
	SAMINA	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	INAMUR REHMAN	MEDICAL TECHNICIAN	BHU	15,684	34,272	49,956
	DR WASI ULLAH	SENIOR MEDICAL OFFICER	BHU	41,886	60,000	101,886
	DR MUHAMMAD IKRAM	SENIOR MEDICAL OFFICER	BHU	43,722	60,000	103,722
	DR MISBAH UL HAQ	SENIOR MEDICAL OFFICER	BHU	26,595	45,000	71,595
	SYED MOHAMMAD ISHAQ	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	MOHAMMAD ALAMGIR	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	MUHAMMAD SAAD SULTAN	MEDICAL OFFICER	BHU	14,775	25,000	39,775

	HASSAN KHAN	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	ANEES UR REHMAN	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	NASEEB ULLAH	MEDICAL OFFICER	BHU	32,505	45,000	77,505
	TAJ DAR ALAM KHAN	MEDICAL OFFICER	BHU		60,000	60,000
	NEELAM KHAN	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	ALI HAIDAR	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	FARID ULLAH KHAN	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	FAZAL AHMAD	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	DR.ROOH ULLAH	MEDICAL OFFICER	BHU	2,955	5,000	7,955
	AHMAD JAN AFZAL	MEDICAL OFFICER	BHU	1,620	2,742	4,362
	JAWAD ALI	MEDICAL OFFICER	BHU	11,820	20,000	31,820
	FAHEEM ULLAH	MEDICAL OFFICER	BHU	35,460	60,000	95,460
	Total			1,493,820	3,215,292	4,709,112

Annexure-6
Para 2.1.1.14

Detail of irregular appointment of class-IV and III staff

S. No	Name of Employee	Job Title
1	KHURAM SHAHZAD	SWEEPER
2	ATEEQ ULLAH	WARD ORDERLI
3	MUHAMMAD SIYAR	WARD ORDERLY
4	KHAN SAID	CHOWKIDAR
5	SAFIA KHAN	DAI
6	ZUBAIR KHAN	NAIB QASID
7	SHAH ZEB	SANITARY PATROL
8	SAEED RAHMAN	EPI TECHNICIAN
9	BILAL KARIM	WARD ORDERLY
10	ABID SHAH	WARD ORDERLY
11	SULAIMAN .	WARD ORDERLI
12	MUHAMMAD ZEESHAN	WARD ORDERLI
13	ATTIQ AHMAD	CHOWKIDAR
14	MUSTAFA .	CHOWKIDAR
15	MUHAMMAD SAEED	CHOWKIDAR
16	SADDAM HUSSIAN	MALI
17	AMJID ALI	NAIB QASID
18	MAJID KHAN	WARD ORDERLI
19	IMRAN ULLAH	WARD ORDERLI
20	ARSHID ALI	WARD ORDERLI
21	TARAF JAN	WARD ORDERLI
22	WAJAD ALI	WARD ORDERLI
23	NAWAB ALI	WARD ORDERLI
24	JEHAN ZEB	WARD ORDERLI
25	iIFTIKHAR ALI	WARD ORDERLI
26	MUHAMMAD HAROON	WARD ORDERLI
27	SAEED KHAN	WARD ORDERLI
28	RIAZ ALI	WARD ORDERLI

29	ZEESHAN .	WARD ORDERLI
30	SULAIMAN .	WARD ORDERLI
31	MUHAMMAD NADDEEM	WARD ORDERLI
32	INTIKHAB ALI	WARD ORDERLI
33	SHEHROZ MOHAN	SWEEPER
34	HIRA TABASSUM	SWEEPER
35	MUHAMMAD UMAIR	STORE KEEPER
36	MUHAMMAD UZAIR	WARD ORDERLI
37	NADEEM MASIH	SWEEPER
38	IRUM KAMRAN	SWEEPER
39	SAMYIA WARIS	SWEEPER
40	BABAR MASIH	SWEEPER
41	NIXON ZAFAR	SWEEPER
42	IRFAN ULLAH	BEHISHTI
43	HUSSAIN SHAH	WARD ORDERLI
44	AMBAR .	BEHISHTI/SWEEPER
45	ABDUR RAHMAN	SWEEPER
46	MUHAMMAD ALAM	DRIVER
47	Mr. Shahab	WARD ORDERLY
48	Mr. Taruf Jan	WARD ORDERLY

Annexure-7
Para 3.1.1.5

Detail of repair of transformer

S #	Name of scheme	Bid cost	Expenditure	Estimated cost
1	Repair of Transformer at UC nisata & dheri zardad	1.059	1.025112	2.00
2	Repair of Transformer at UC Sheikho dosehra	1.059	0.979046	2.00
3	Repair of Transformer at UC Ghunda karkana & mera parang	1.059	1.003403	2.00
4	Repair of Transformer at MC-4 &MC-1	1.059	1.025642	2.00
5	Repair of Transformer at MC-3 &MC-2	1.059	0.938274	2.00
Total		5.295	4.971477	10

Annexure-8
Para 3.1.1.8

Detail of cash drawl of pay & Allowances

S#	Month	Amount
1	July,2017	467,437
2	August ,2017	470,315
3	September,2017	470,315
4	October,2017	473,658
5	November,2017	473,658
6	December,2017	404,627
7	January,2018	407,694
8	February,2018	521,310
9	March,2018	491,831
10	April,2018	514,847
11	May,2018	512,073
12	June,2018	517,632
Total		5,725,397

Annexure-9
Para 3.2.1.2

Detail of cash drawl of pay & Allowances

S#	Month	Amount
1	July,2017	278,044
2	August ,2017	262,905
3	September,2017	377,094
4	October,2017	278,935
5	November,2017	290,935
6	December,2017	286,558
7	January,2018	293,782
8	February,2018	295,489
9	March,2018	315,086
10	April,2018	315,086
11	May,2018	342,135
12	June,2018	355,135
Total		3,691,184